PLYMOUTH COUNTY, IOWA
Independent Auditors' Report
Financial Statements
And
Supplemental Information
Schedule of Findings and Questioned Costs
June 30, 2005

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PLYMOUTH COUNTY, IOWA

COUNTY OFFICIALS

Name	Title	Term Expires			
John Schneider	Board of Supervisors	December 31, 2008			
Jim Henrich	Board of Supervisors	December 31, 2008			
C. Gordon Greene	Board of Supervisors	December 31, 2006			
Paul Sitzmann	Board of Supervisors	December 31, 2006			
Jack Spies	Board of Supervisors	December 31, 2006			
K. Kae Meyer	County Auditor	December 31, 2008			
Linda Dobson	County Treasurer	December 31, 2006			
Jolynn Goodchild	County Recorder	December 31, 2006			
Mike Van Otterloo	County Sheriff	December 31, 2008			
Darin J. Raymond	County Attorney	December 31, 2008			
Judith DeBoer	County Assessor	December 31, 2009			



21 1st Avenue NW P.O. Box 1010 Le Mars, IA 51031 Phone (712) 546-7801 Fax (712) 546-6543

INDEPENDENT AUDITORS' REPORT

Board of Supervisors Plymouth County, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of PLYMOUTH COUNTY, IOWA (the County) as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the County. Our responsibility is to express opinions on the financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1 to the financial statements, management has not recorded capital assets or infrastructure assets in governmental activities and, accordingly, has not recorded depreciation expense on these assets. U.S. generally accepted accounting principles require that those capital assets and general infrastructure assets be capitalized and depreciated, which would increase the assets and expenses of the governmental activities. The amount by which this departure would affect the assets and expenses of the governmental activities is not reasonably determinable.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with U.S. generally accepted accounting principles the financial position of the governmental activities of Plymouth County, Iowa, as of June 30, 2005, and the changes in financial position thereof for the year then ended.

In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, each major fund and the aggregate remaining fund information of Plymouth County, Iowa, as of June 30, 2005, and the respective changes in financial position thereof for the year ended in conformity with U.S. generally accepted accounting principles.

The budgetary comparison information is not a required part of the basic financial statements but is supplementary information required by the Government Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The County has not presented the management's discussion and analysis that U.S. generally accepted accounting principles has determined is necessary to supplement, although not required to be part of the basic financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated October 26, 2005 on our consideration of Plymouth County, lowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2004 (which are not presented herein) and expressed unqualified opinions on the major fund and aggregate remaining fund information.

The accompanying combining non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Williams + Company, P.C. Certified Public Accountants

Le Mars, Iowa October 26, 2005

COUNTY OF PLYMOUTH, IOWA STATEMENT OF NET ASSETS JUNE 30, 2005

	Governmental Activities
ASSETS	40.004.750
Cash and Pooled Investments	\$ 12,331,759
Receivables:	40.004
Property Tax	49,884
Future Property Tax	5,768,108
Accrued Interest	35,283
Accounts	12,413
Due from Other Governmental Agencies	614,882
Inventories	804,432
Prepaid Insurance	78,286
Bond Issue Costs	143,540
Restricted Assets:	
Cash and Pooled Investments	727,438
Total Assets	20,566,025
LIABILITIES	
Accounts Payable	8,079,661
Due to Other Governmental Agencies	16,470
Deferred Revenue - Future Property Tax	5,768,108
Accrued Interest Payable	45,899
Salaries and Benefits Payable	96,040
Long Term Liabilities:	
Due Within One Year:	
General Obligation Bonds	385,000
Compensated Absences	195,672
Due in More Than One Year:	
General Obligation Bonds	12,340,000
Total Liabilities	26,926,850
NET ASSETS	
Invested in Capital Assets,	
Net of Related Debt	(4,885,000)
Restricted for:	
Debt Service	628,084
Unrestricted	(2,103,909)
Total Net Assets	\$ (6,360,825)

COUNTY OF PLYMOUTH, IOWA STATEMENT OF ACTIVITIES For the Year Ended June 30, 2005

		Program Revenues
Functions/Programs	 Expenses	harges for Services
Primary Government:		
Governmental Activities:		
Public safety and legal services	\$ 2,292,787	\$ 346,386
Physical health and social services	247,015	92,523
Mental health	1,431,115	
County environment and education	7,748,556	56,188
Roads and transportation	4,908,472	114,958
Government services to residents	591,565	417,614
Administration	2,401,472	9,309
Non-program services	41,639	
Capital Projects	2,454,669	
Debt Service	302,261	
Total governmental activities	\$ 22,419,551	\$ 1,036,978

		Reven	et (Expense) ue and Changes
Operating Grants Contributions	Revenues Capital Grants Contributions	Go	Net Assets overnmental Activities
\$ 5,467 56,735 788,885 26,029 4,050,346 8,048 22,257 205,650 \$ 5,163,417	\$ 162,271 \$ 162,271	\$	(1,940,934) (97,757) (642,230) (7,666,339) (743,168) (165,903) (2,392,163) (19,382) (2,292,398) (96,611) (16,056,885)
General Revenues: Property taxes Interest and penalties of State tax credits Local option sales tax General intergovernme Interest Miscellaneous			5,158,039 73,035 292,371 906,061 52,663 188,836 170,063
Total general revenues			6,841,068
Change in net assets			(9,215,817)
Net assets - beginning			2,854,992
Net assets - ending		\$	(6,360,825)

COUNTY OF PLYMOUTH, IOWA BALANCE SHEET Governmental Funds JUNE 30, 2005

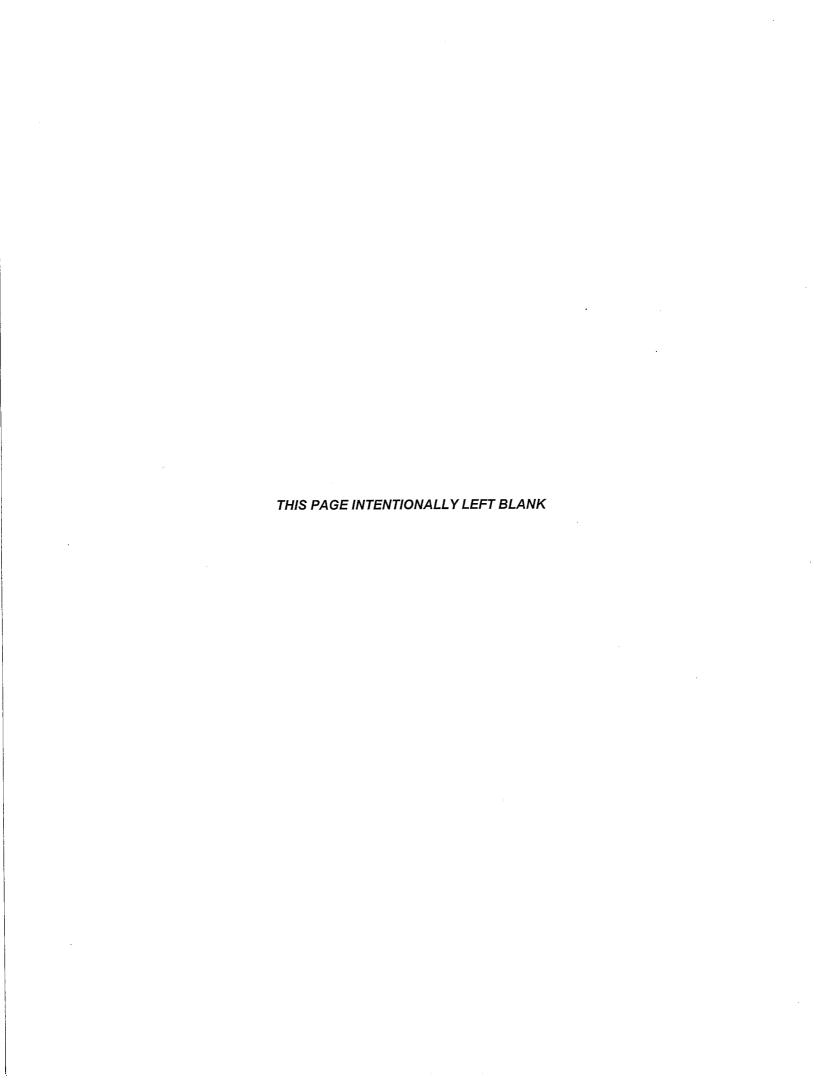
		General	Mental Health	Rural Services
Assets		.,		
Cash and Pooled Investments	\$	683,598	\$ 804,826	\$ 1,237,311
Receivables:				
Property Tax		46,692	531	2,498
Future Property Tax		3,068,846	363,771	2,181,663
Accrued Interest		31,799		
Accounts		4,072	7,710	
Due from Other Funds			72,885	
Due from Other Governmental Agencies		87,369		
Prepaid Insurance		78,286		
Inventories				
Restricted Assets:				
Cash and Pooled Investments				
Total Assets		4,000,662	 1,249,723	3,421,472
Liabilities and Equity				
Liabilities:				
Accounts Payable		45,286	169,195	25,976
Due to Other Funds		72,885		
Due to Other Governmental Agencies				16,470
Unearned Revenue		46,482	518	2,456
Deferred Revenue		3,068,846	363,771	2,181,663
Salaries and Benefits Payable		11,080		1,257
Total Liabilities		3,244,579	533,484	 2,227,822
Fund Balances:				
Reserved for Debt Service				
Reserved for Inventories				
Reserved for Prepaid Insurance		78,286		
Unreserved for:				
General Fund		677,797		
Special Revenue Fund			716,239	1,193,650
Capital Project Fund		•	,	., ,
Total Fund Balances	-	756,083	716,239	1,193,650
Total Liabilities and Equity	\$	4,000,662	\$ 1,249,723	\$ 3,421,472

	A-1			 			Other		Total
S	Secondary		cal Option		Debt	Go	vernmental	Go	vernmental
	Roads	S	ales Tax	TIF	 Service		Funds		Funds
\$	1,054,592	\$	574,662	\$ 7,077,643	\$ 673,963	\$	225,164	\$	12,331,759
					163				49,884
					110,118		43,710		5,768,108
			3,206		17		261		35,283
							631		12,413
									72,885
	373,871		153,642						614,882
					·				78,286
	804,432								804,432
			727,438						727,438
	2,232,895		1,458,948	7,077,643	784,261		269,766		20,495,370
	591,128		147,471	7,098,103			2,502		8,079,661 72,885 16,470
					160				49,616
					110,118		43,710		5,768,108
	83,703				110,110		10,110		96,040
	674,831		147,471	7,098,103	110,278		46,212		14,082,780
	804,432		727,438		673,983				1,401,421 804,432 78,286
									677,797
	753,632		584,039	(20,460)			140,414		3,367,514
				 · ·			83,140		83,140
	1,558,064		1,311,477	(20,460)	673,983		223,554		6,412,590
\$	2,232,895	\$	1,458,948	\$ 7,077,643	\$ 784,261	\$	269,766	\$	20,495,370

PLYMOUTH COUNTY, IOWA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

For the Year Ended June 30, 2005

Amounts reported for governmental activities in the statement of net assets are different because:	
Total Fund Balance - Governmental Funds (page 9)	\$ 6,412,590
Deferred revenues from the balance sheet that provide current financial resources for governmental activities.	49,616
Accrued expenses from the balance sheet that require current financial resources for governmental activities.	(45,899)
Bond issue costs are reported in the governmental activities but are not reported in the funds as they do not provide current economic resources.	143,540
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
General Obligation Bonds (12,725,000) Compensated Absences (195,672)	 (12,920,672)
Total Net Assets - Governmental Activities (page 5)	\$ (6,360,825)



COUNTY OF PLYMOUTH, IOWA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Funds Year Ended June 30, 2005

	General		Mental Health	Rural Services
Revenue:				
Property and other county taxes	\$ 2,687,326	\$	344,089	\$ 1,982,819
Interest and penalties on taxes	41,285			
Intergovernmental	388,729		808,287	129,412
Licenses and permits	100		, .	16,300
Charges for services	693,270			9,900
Use of money and property	267,329			
Miscellaneous	 73,362		19,456	<u> </u>
Total Revenue	 4,151,401		1,171,832	2,138,431
Expenditures:				
Current operating:				
Public safety and legal services	2,183,251			92,090
Physical health and social services	233,444			13,546
Mental Health			1,431,115	
County environment and education	369,965			288,941
Roads and transportation	500 470			
Government services to residents	562,470		4	
Administration	1,457,379			
Non-program services	41,639			
Capital projects				
Debt service:				
Principal				
Interest	 4 040 440		4 424 445	204 577
Total Expenditures	 4,848,148		1,431,115	394,577
Excess (deficiency) of revenues over expenditures	 (696,747)		(259,283)	1,743,854
Other financing sources (uses):				
Transfers in				=== ===
Transfers (out)				(1,725,000)
Proceeds from issuance of long-term debt				
Discounts on issuance of long-term debt	 			(1,725,000
Total other financing sources (uses)	 		-	(1,723,000
Net Change in Fund Balances	(696,747)		(259,283)	18,854
Fund balances - beginning of year	1,393,227		975,522	1,174,796
Prior Period Adjustment	47,000			
Fund balances - beginning of year, restated	1,440,227		975,522	1,174,796
Increase in Reserve for:				
Prepaid Insurance Inventory	 12,603			
Fund balances (deficits) - end of year	\$ 756,083	\$	716,239	\$ 1,193,650
	 	· · ·		

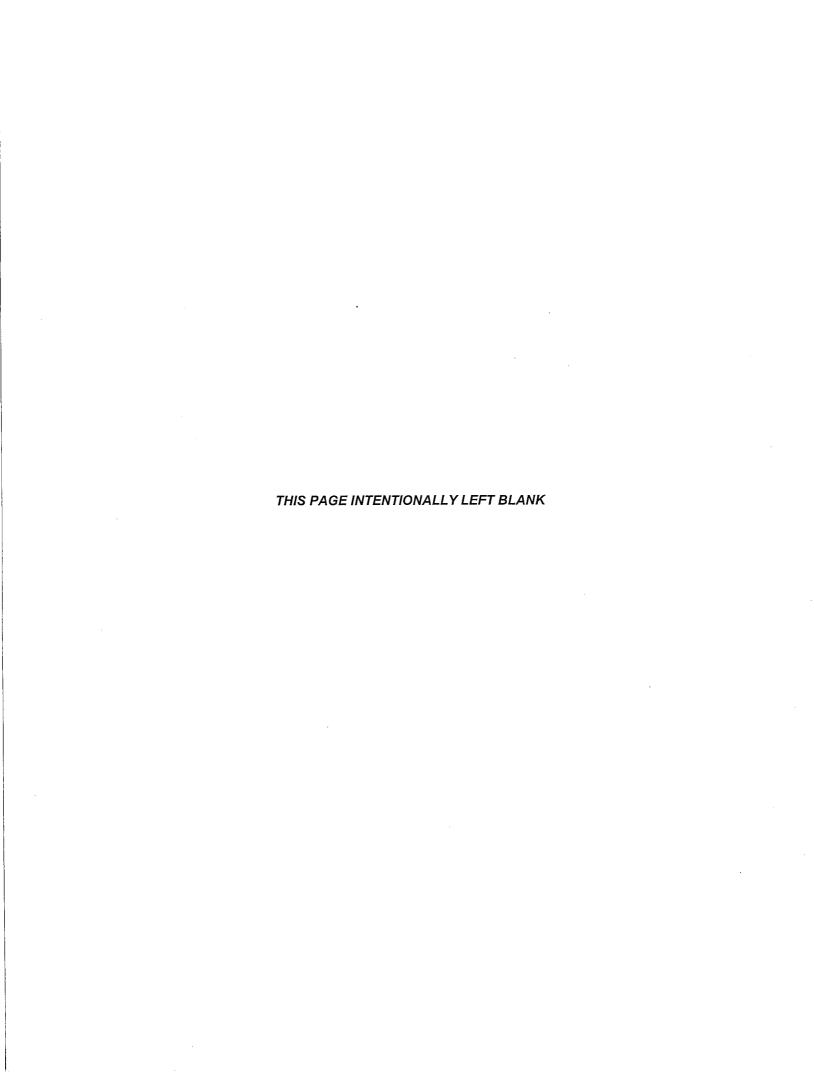
S	econdary Local Option Roads Sales Tax TIF		Debt Service	G	Other overnmental Funds	Go	Total vernmental Funds			
		\$	906,061		\$	103,90	5 \$	42,241	\$	6,066,442
•	4.040.047					244.00	2	14,564		41,285 5,764,705
\$	4,212,617					211,09	5	14,504		19,970
	3,570 5,585							6,244		714,999
	41,582		31,750	11,2	32	1,09	1	8,466		361,449
	130,459		31,730	11,2	02	1,00	•	13,949		237,226
	4,393,813		937,811	11,2	32	316,09	2	85,464		13,206,076
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					<u></u>				
								593		2,275,934
	•									246,990
										1,431,115
				7,077,6	43			7,132		7,743,681
	4,890,445							05.044		4,890,445
			750 550					25,944		588,414 2,418,039
			752,552					208,108		41,639
	2,454,669									2,454,669
						365,00	0			365,000
				20,4		279,86				300,329
	7,345,114		752,552	7,098,1	03	644,86	9	241,777		22,756,255
	(2,951,301)		185,259	(7,086,8	71)	(328,77	7)	(156,313)		(9,550,179)
	1 725 000				•	329,31	7			2,054,317
	1,725,000		(318,173)			329,31	'	(11,144)		(2,054,317)
			(310,173)	7,178,1	71	661,82	9	(,)		7,840,000
				(111,7		001,02	•			(111,760)
	1,725,000		(318,173)	7,066,4		991,14	6	(11,144)		7,728,240
	(1,226,301)		(132,914)	(20,4	l60)	662,36	9	(167,457)		(1,821,939)
	2,686,280		1,444,391			11,61	4	391,011		8,076,841
	105,849		1,777,001			7 1,0	•	001,011		152,849
	2,792,129		1,444,391		-	11,61	4	391,011		8,229,690
	(7 7GA)									12,603 (7,764)
	(7,764)		,,,,,					***************************************		(1,104)
\$	1,558,064	\$	1,311,477	\$ (20,4	160)	\$ 673,98	3 \$	223,554	\$	6,412,590

COUNTY OF PLYMOUTH, IOWA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2005

Amounts reported for governmental activities in the statement of activities are different	
Net change in fund balances - total governmental funds (page 12)	\$ (1,821,939)
Revenues reported in the funds that are not available to provide current financial	(2,342)
Accrued interest expense that does not require current financial resources	(22,092)
Inventories and insurance in the governmental funds have been recorded as expenditures when paid. However, the statement of activities will report these items as expenditures in the period that the corresponding net asset is exhausted.	4,839
The effect of bond issuance costs when new debt is issued, whereas, these amounts are deferred and amortized in the Statement of Activities.	143,540
Compensated absences that do not require current financial resources.	(42,823)
Proceeds from issuance of long-term debt.	(7,840,000)
The repayment of the principal of bonded long-term debt consumes the current financial resources of governmental funds without affecting the net assets. The statement of activities does not reflect the payment of principal on bonded long-term debt. The principal paid on bonded long-term debt during the current year was:	365,000
Change in net assets of governmental activities (page 7)	\$ (9,215,817)

COUNTY OF PLYMOUTH, IOWA STATEMENT OF FIDUCIARY NET ASSETS Fiduciary Funds June 30, 2005

ASSETS	
Cash and Pooled Investments	\$ 1,310,061
Receivables:	
Property Tax	34,562
Future Property Tax	21,167,026
Assessments	12,151
Accounts	41,336
Accrued Interest	559
Due from Other Governments	631_
Total Assets	22,566,326
LIABILITIES	
Accounts Payable	27,380
Due to Other Governments	22,537,001
Compensated Absences	1,606
Salaries and Benefits Payable	339_
Total Liabilities	\$ 22,566,326



Note 1 - Summary of Significant Accounting Policies

The County of Plymouth, Iowa (the County) is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Recorder, Treasurer, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, general administrative services, and economic development.

A. Reporting Entity

For financial reporting purposes, the County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. Plymouth County has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The County participates in several jointly governed organizations for which the County is not financially accountable or that the nature and significance of the relationship with the County are such that exclusion does not cause the County's financial statements to be misleading or incomplete. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Plymouth County Assessor's Conference Board, Plymouth County and Municipal Joint Disaster Services Commission, and County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported as Agency Funds of the County.

B. <u>Basic Financial Statements – Government-Wide Statements</u>

The County's basic financial statements include both government-wide (reporting the County as a whole) and fund financial statements (reporting the County's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The County's Public Safety and Legal Services, Physical Health and Social Services, County Environment and Education, and Government Services to Residents are classified as governmental activities. The County has no business-type activities.

In the government-wide Statement of Net Assets, the governmental activities column (a) is presented on a consolidated basis by column, (b) and is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets. The County first uses restricted resources to finance qualifying activities.

Note 1 - Summary of Significant Accounting (Continued)

The government-wide Statement of Activities reports both the gross and net cost of each of the County's functions (administration, law enforcement, courts, roads, etc.). The functions are also supported by general government revenues (property taxes, fines, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating grants, and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

This government-wide focus is more on the sustainability of the County as an entity and the change in the County's net assets resulting from the current year's activities.

C. Basis of Presentation - Fund Accounting

The financial transactions of the County are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The emphasis in fund financial statements is on the major funds. Nonmajor funds are summarized into a single column. GASB No. 34 sets forth minimum criteria for the determination of major funds. The County electively added funds, as major funds, which had a specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

The County reports the following major governmental funds:

Governmental Fund Types – The focus of the governmental funds' measurement (in the fund statements) is upon the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The County reports the following major governmental funds.

1) General Fund – The General Fund is the general operating fund of the County. All general tax revenues and other receipts that re not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, the fixed charges and the capital improvement costs that are not paid from other funds.

2) Special Revenue Funds

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas.

Note 1 - Summary of Significant Accounting (Continued)

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

The Local Option Sales Tax Fund is used to account for the revenues from the tax authorized by referendum and used for county infrastructure and county improvements.

The TIF Fund is used to account for the TIF dollars that will be generated by a new TIF district established in Plymouth County.

3) <u>Debt Service Fund</u> – The Debt Service Fund is used to account for the payment of interest and principal on the County's general long-term debt.

<u>Fiduciary Fund Types</u> - Fiduciary funds are used to report assets held in an agency or custodial capacity for others and therefore not available to support County programs. Since agency funds are custodial in nature, they do not involve the measurement of results of operations and are not incorporated into the government-wide statements.

The agency funds of the County account for the property taxes levied by political subdivisions within the county, collections of those amounts by the county, and the remittance of the collected amounts to the subdivisions.

D. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

Accrual accounting is used for all activities in the government-wide financial statements and for the fiduciary activities in the fund financial statements. Revenues are recognized when earned and expenses are recognized when incurred.

Modified accrual is used by all governmental funds in the fund financial statements. Under the modified accrual basis of accounting revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers property taxes as available if they are collected within 60 days after year-end. A one-year availability period is used for revenue recognition for all other governmental fund revenues.

Expenditures are recorded when the related fund liability is incurred. An exception to this general rule is that principal and interest on general obligation debt, if any, is recognized when due.

Those revenues susceptible to accrual are property taxes and intergovernmental revenues. Licenses, fines and permits are not susceptible to accrual because generally they are not measurable until received in cash.

Note 1 - Summary of Significant Accounting (Continued)

- E. <u>Budgets</u> The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the public safety and legal services, government services to residents, and debt service functions.
- F. <u>Cash and Pooled Investments</u> The cash balances of most County funds are pooled and invested. The County has defined cash and cash equivalents to include cash on hand and demand deposits. In addition, each fund's equity in the county's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. The County uses the following method in determining the reported amounts:

<u>Type</u> Certificates of Deposit Iowa Public Agency Investment Trust

Method Cost Fair value determined by current share price

- G. <u>Property Tax Receivable</u> The County's property tax rates were extended against the assessed valuation of the County as of January 1, 2003 to compute the amounts for the accrual period July 1, 2004 to June 30, 2005. These taxes were due and payable in two installments on September 30, 2004 and March 31, 2005 at the County Treasurer's Office. Property tax receivable represents taxes that are due and payable but have not been collected.
- H. <u>Future Property Taxes Receivable</u> This represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year.

Although the succeeding year property tax receivable has been recorded, for governmental funds the revenue is recorded as unearned revenue and will not be recognized as revenue until the year for which it is levied. For agency funds, as no revenues are recorded, the amounts are reflected as being due from other governments.

- I. <u>Assessments Receivable</u> Assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than ten or more than twenty annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Assessments receivable represents assessments, which are due and payable in the next year but have not been collected and are recorded in a fiduciary fund of the County.
- J. <u>Due to/from Other Funds</u> During the course of operations numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

Note 1 - Summary of Significant Accounting (Continued)

- K. <u>Due to/from Other Governments</u> Due to/from other governments represents state tax credits due from the State of Iowa, various shared revenues, grants, and reimbursements receivable and taxes and other revenues collected by the County which will be remitted to other governments.
- L. Inventories Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased. Reported inventories in the fund financial statements are equally offset by a fund balance reserve, which indicates that they are not available to liquidate current obligations.
- M. <u>Deferred Revenue</u> Although certain revenues are measurable, they are not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of property tax receivable not collected within sixty days after year-end.
- N. <u>Capital Assets</u> Capital assets, which include property, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the government), are not reported in the governmental activities column in the government-wide statement of net assets which is not in accordance with U.S. generally accepted accounting principles. For this reason, an adverse opinion has been issued on the financial statements for the year ended June 30, 2005.
- O. <u>Landfill</u> The County participates in a 28E agreement with Plymouth County Solid Waste Agency and therefore, is not required to account for landfill post closure costs.
- P. <u>Compensated Absences</u> County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in the governmental fund financial statements only for employees that have resigned or retired. The compensated absence liability has been computed based on rates of pay in effect at June 30, 2005. The compensated absence liability attributable to the governmental activities will be paid primarily by General and Secondary Roads Funds.
- Q. <u>Long-Term Liabilities</u> In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.
 - In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Premiums and discounts on new debt issued are reported as an other financing source or use.
- R. <u>Fund Equity</u> In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use a specific purpose.

Note 2 - Deposits and Pooled Investments

The County's deposits at June 30, 2005 were entirely covered by federal depository insurance or by the state sinking fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the lowa Public Investment Trust which are valued at an amortized cost of \$109,008 pursuant to Rule 2a-7 under the Investment Company Act of 1940. This investment is not rated. The County had no other investments meeting the definition of GASB Statement 40.

Note 3 - Interfund Receivables and Payables

The detail of interfund receivables and payables at June 30, 2005 is as follows:

Fund Due To	Fund Due From	<u>Amount</u>
Mental Health	General	\$ 72,885

These balances were a result of receipts recorded in the General Fund in error. The interfund receivable and payable was set up to correct the error.

Note 4 - Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2005 is as follows:

Transfer Out

	Rural Services	Capital Projects	Local Option Sales Tax	Total
Transfer In:				
Secondary Roads Debt Service Fund	\$ 1,725,000	\$ 11,144	\$ 318,173	\$1,725,000 329,317
	\$ 1,725,000	\$ 11,144	\$ 318,173	\$2,054,317

Transfers are used to:

- 1. Move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.
- 2. Move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due.

Note - 5 Long-Term Liabilities

The County's computed legal debt limit as of June 30, 2005, is \$72,615,582 of which \$8,045,000 is committed for outstanding general obligation bonds.

The following is a summary of changes in long-term liability for the year ended June 30, 2005:

	General Obligation Bonds	L.O.S.T. Revenue Bonds	Compensated Absences	Total
Balance Beginning of Year Increases	\$ 300,000 7,840,000	\$ 4,950,000	\$ 152,849 195,672	\$5,402,849 8,035,672
Decreases Balance End of Year	95,000 \$8,045,000	270,000 \$ 4,680,000	152,849 \$ 195,627	517,849 \$12,920,672
Due Within One Year	\$ 100,000	\$ 285,000	\$ 195,672	\$ 580,672

Bonds Payable

A summary of the County's June 30, 2005 general obligation and local option sales tax revenue bond indebtedness is as follows:

	Date Of Issue	Interest Rates	Annual Payments	Amount Originally Issued	Outstanding June 30, 2005
General Obligation Bonds: Series 1996	1996	4.35 – 4.75%	\$67,000 - \$105,000	\$ 852,000	\$ 205,000
Sales Tax Revenue Bonds: Series 2002	2002	4.75 – 6.40%	\$200,000 - \$510,000	\$5,400,000	4,680,000
General Obligation Urban Renewal Bonds: Series 2005A	2005	3.15 – 4.40%	\$310,000-\$630,000	\$7,840,000	7,840,000 \$ 12,725,000

In June 2005, the County issued \$7,840,000 of General Obligation Urban Renewal Bonds to be used for economic development purposes in Plymouth County. The bonds will be repaid with future TIF revenues generated from the increased tax base.

Note 5 - Long-Term Liabilities - (Continued)

The annual requirements to amortize all bonds outstanding as of June 30, 2005, are as follows:

Fiscal Year	Ob	eneral ligation incipal	F	ales Tax Revenue Bond Principal	Interest			Total
2006	\$	100,000	\$	285,000	\$	553,911	\$	938,911
2007		105,000	•	300,000		542,880		947,880
2008		<u>-</u>		320,000		518,363		838,363
2009		310,000		340,000		500,207		1,150,207
2010		325,000		360,000		473,458		1,158,458
2011-2015		1,930,000		2,080,000		1,883,341		5,893,341
2016-2020		2,370,000		995,000		975,329		4,340,329
2021-2025		2,905,000				388,335		3,293,335
	\$	8,045,000	\$	4,680,000	\$	5,835,824	\$ ^	18,560,824

\$1,401,421 is available to service the General Obligation and Sales Tax Revenue Bonds. The general obligation bonds are to be retired through property tax levies. The Sales Tax Revenue Bonds are to be retired through local option sales tax revenue and contributions from surrounding communities pursuant to a 28E agreement.

There are a number of limitations and restrictions contained in the various bond indentures creating certain reserve and sinking funds to insure repayment of the revenue bonds. A summary of the fund requirements is as follows:

		Required	Actual
Special	Type of	Balance	Balance
Revenue	Account	June 30, 2005	June 30, 2005
Local Option Sales Tax	Sinking Fund	\$ 187,438	\$ 187,438*
Local Option Sales Tax	Reserve Fund	\$ 540,000	\$ 540,000*

^{*}Amounts are classified as restricted assets on the combined balance sheet.

Note 6 - Risk Management

Plymouth County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a Iocal government risk-sharing pool with over 509 members from various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property and inland marine. There have been no reductions in insurance coverage from prior years.

Each members' annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital.

Note 6 - Risk Management (Continued)

Capital contributions are made during the first six years of membership and are maintained to equal 300 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2005 were \$204,103.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$250,000 per claim. Claims exceeding \$250,000 are reinsured in an amount not to exceed \$1,750,000 per claim and \$5,000,000 in aggregate per year. For members requiring specific coverage from \$2,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured on an individual-member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2005, no liability has been recorded in the County's financial statements. As of June 30, 2005, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions; however, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

Note 6 - Risk Management (Continued)

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The County also participates in the lowa Municipalities Workers' Compensation Association (IMWCA) for workman's compensation insurance.

Note 7 - Pension and Retirement

<u>lowa Public Employees Retirement System</u> - The County contributes to the lowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of lowa. IPERS provides retirement and death benefits that are established by State statute plan to members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 3.7% of their annual covered salary and the County is required to contribute 5.75% of annual covered payroll except for law enforcement employees, in which case the percentages for the year ended June 30, 2005 are 5.1% and 7.66%, respectively. Contribution requirements are established by state statute. The County contribution to IPERS for the years ended June 30, 2005, 2004 and 2003 were \$240,599, \$223,205, and \$213,770, respectively, equal to the required contributions for each year.

Note 8 - 28E Agreement

During the year ended June 30, 2002, the County entered into several 28E Agreements with the communities in the County to contribute funds for the construction of a County jail from local option sales tax proceeds. The communities agreed to contribute a total of \$3,227,696 through November 2016. As of June 30, 2005, the communities have made payments totaling \$654,937.

Note 9 - Contingencies

The County receives significant financial assistance from the U.S. government. Entitlement to the resources is generally based on compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. Any disallowances as a result of these audits become a liability of the fund that receives the grant. As of June 30, 2005, the County estimates that no material liabilities will result from such audits.

The County is also disputing charges for services provided by two of its vendors in relation to the construction of the County Jail/Law Enforcement Center. The outcome of this lawsuit as of June 30, 2005 is not presently determinable and an estimate of possible losses cannot be made. Subsequent to the issuance of the report, this lawsuit was settled, with Plymouth County paying \$20,000 to resolve all issues of liability.

Note 10 - Construction Commitment

The County has entered into several construction contracts totaling \$1,294,468 for bridge and

Note 10 - Construction Commitment (Continued)

culvert construction and roadway paving. As of June 30, 2005 costs of \$447,574 had been incurred against the contracts. The balance of \$846,894 will be paid as work on the projects progress.

Note 11 - Deficit Fund Balances

The County has one fund with a deficit fund balance at June 30, 2005. The County intends to finance this deficit from future TIF revenues.

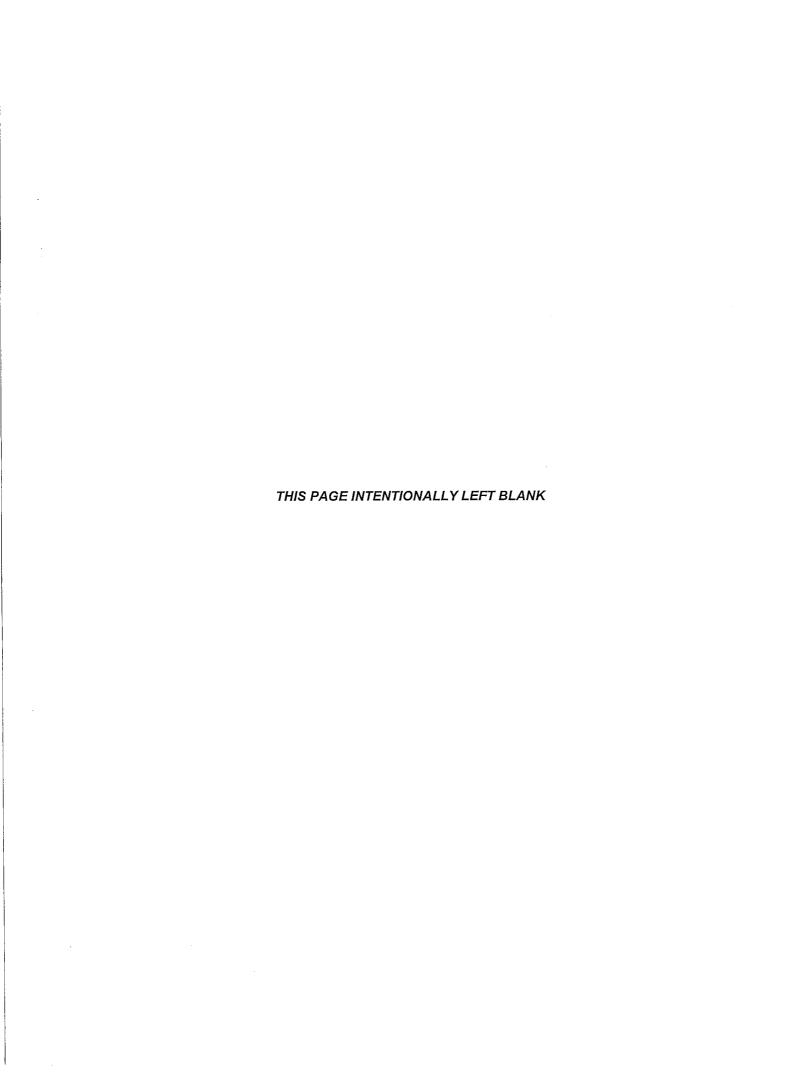
The individual fund deficit was as follows:

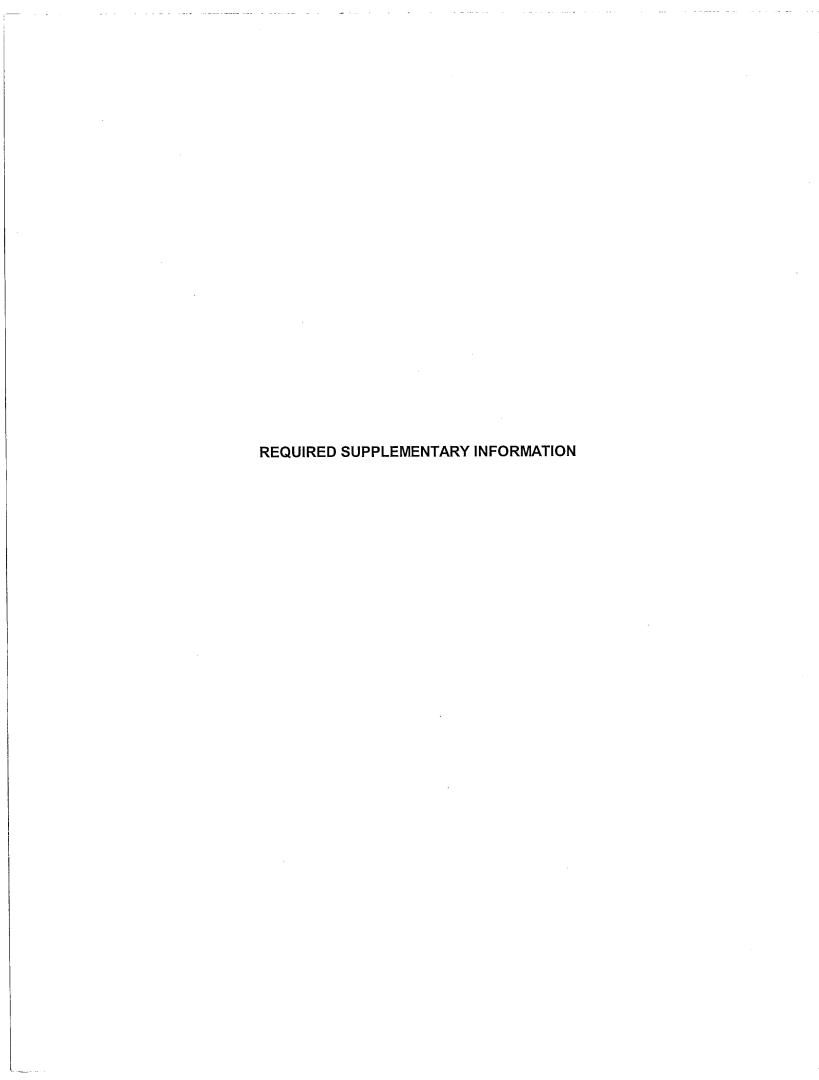
Special Revenue - TIF

\$ 20,460

Note 12 - Prior Period Adjustment

In the financial statements for the year ended June 30, 2004, the liability for compensated absences for active employees was recorded in error in the governmental funds. The beginning fund balances have been adjusted to correct the overstated liability at June 30, 2004.





COUNTY OF PLYMOUTH, IOWA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE, BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS Year Ended June 30, 2005

	•	<u> </u>		***				riance with
		Budgeted	Ar	nounts		Actual		Positive
				(((Cash Basis)		(Negative)	
Revenue:								
Property and other county taxes	\$	5,936,120	\$	5,936,120	\$	6,067,373	\$	131,253
Interest and penalties on taxes		70,500		70,500		45,744		(24,756)
Intergovernmental		5,449,093		6,757,578		5,911,141		(846,437)
Licenses and permits		25,000		25,000		19,970		(5,030)
Charges for services		285,600		415,600		749,585		333,985
Use of money and property		255,000		255,000		364,703		109,703
Miscellaneous		15,000		89,000		203,342		114,342
Total Revenue	1	12,036,313		13,548,798		13,361,858		(186,940)
Expenditures:								
Current operating:								
Public safety and legal services		2,165,078		2,229,363		2,252,001		(22,638)
Physical health and social services		273,338		289,838		245,227		44,611
Mental Health		1,519,180		1,619,180		1,445,621		173,559
County environment and education		667,817		682,317		650,419		31,898
Roads and transportation		5,238,000		5,248,000		4,792,000		456,000
Government services to residents		567,384		579,384		588,067		(8,683)
Administration		1,567,187		2,507,187		2,178,926		328,261
Non-program services				479,000		41,639		437,361
Debt service		109,153		109,153		644,869		(535,716)
Capital projects		2,184,380		3,291,000		2,633,745		657,255
Total Expenditures		14,291,517		17,034,422		15,472,514		1,561,908
(Deficiency) of revenues over expenditures		(2,255,204)		(3,485,624)		(2,110,656)	-	1,374,968
Other financing sources (uses):								
Transfers in		1,745,000		1,745,000		2,054,317		309,317
Transfers out		(1,745,000)		(1,745,000)		(2,054,317)		(309,317)
Proceeds from issuance of long-term debt						7,840,000		7,840,000
Discounts on issuance of long-term debt		_				(111,760)		(111,760)
Total other financing sources (uses)		_				7,728,240		7,728,240
Excess (deficiency) of revenues and other financing sources over								
expenditures and other financing uses	<u>\$</u>	(2,255,204)	\$	(3,485,624)	=	5,617,584	<u>\$</u>	9,103,208
Balance beginning of year						7,441,613	-	
Balance end of year					<u>\$</u>	3 13,059,197	=	

COUNTY OF PLYMOUTH, IOWA Notes to Required Supplementary Information – Budgetary Reporting June 30, 2005

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized in the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 10 major classes of expenditures known as functions, not by fund or fund type. These 10 functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, three budget amendments increased budgeted disbursements by \$2,742,905. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During fiscal year 2005, the County had three budget amendments. The amendments are as follows:

<u>Function</u>	Original <u>Budget</u>	<u>Amendments</u>	Amended <u>Budget</u>
Public Safety and Legal Services Physical Health and Social Services Mental Health County Environment Roads and Transportation Government Services to Residents Administration Non-Program Capital Projects	\$ 2,165,078 273,338 1,519,180 667,817 5,238,000 567,384 1,567,187 - 2,184,380 109,153	\$ 64,285 16,500 100,000 14,500 10,000 12,000 940,000 479,000 1,106,620	\$ 2,229,363 289,838 1,619,180 682,317 5,248,000 579,384 2,507,187 479,000 3,291,000 109,153
Debt Service Total	\$ 14,291,517	\$ 2,742,905	\$ 17,034,422

COUNTY OF PLYMOUTH, IOWA Notes to Required Supplementary Information – Budgetary Reporting June 30, 2005

During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the public safety and legal services, government services to residents, and debt service functions.

As noted previously, the actual results of operations are presented in accordance with U.S. generally accepted accounting principles which differ in certain respects from those practices used in the preparation of the 2004-05 budget. For purposes of preparing the budget comparison above, the actual expenses have been adjusted to the cash basis which is consistent with the County's budgeted expenditures. The adjustments required to convert the expenses to cash basis at the end of year are as follows:

Governmental Funds									
		Total							
	Cash Basis	Accrual Adjustments	Modified Accrual Basis						
Revenues Expenditures Net Beginning Fund Balance Other Financing Sources (Uses) Increase in Reserve for Prepaid Insurance Increase in Reserve for Inventory	\$ 13,361,858	\$ (155,782) 7,283,741 (7,439,523) - 788,077 12,603 (7,764)	\$ 13,206,076 22,756,255 (9,550,179) 7,728,240 8,229,690 12,603 (7,764)						
Ending Fund Balance	\$ 13,059,197	\$ (6,646,607)	\$ 6,412,590						

OTHER SUPPLEMENTARY INFORMATION

COUNTY OF PLYMOUTH, IOWA COMBINING BALANCE SHEET Governmental Nonmajor Funds JUNE 30, 2005

	Special Revenue Funds								
	R Mar	corder's ecords nagement Fund	EMS Fund			REAP			
Assets									
Cash and Pooled Investments	\$	36,540	\$	1,751	\$	29,516			
Receivables:									
Future Property Tax									
Accrued Interest		64		2		36			
Accounts		631							
Total Assets		37,235		1,753		29,552			
Liabilities and Equity									
Liabilities:						•			
Accounts Payable									
Deferred Revenue - Future Property Tax									
Total Liabilities	-	-		-		-			
Fund Balances:									
Unreserved for:									
Special Revenue Fund		37,235		1,7 53	-	29,552			
Capital Project Fund									
Total Fund Balances		37,235		1,753		29,552			
Total Liabilities and Equity	\$	37,235	\$	1,753	\$	29,552			

-	**************************************	S	pecial Re	ver	nue Funds						
Forfeiture Fund		C	ounty TIF	Conservation Land Acquisition		E	Recorder's Electronic Transaction Fund		Capital Projects		Total
\$	28,984	\$	723	\$	31,818	\$	10,941	\$	84,891	\$	225,164
			43,710								43,710
			,-10,7 10						159		261
									_		631
	28,984		44,433		31,818		10,941		85,050		269,766
	592								1,910		2,502
			43,710								43,710
	592		43,710		-		-		1,910		46,212
	28,392		723		31,818		10,941				140,414
									83,140		83,140
	28,392		723		31,818		10,941		83,140		223,554
\$	28,984	\$	44,433	\$	31,818	\$	10,941	\$	85,050	\$	269,766

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Governmental Nonmajor Funds JUNE 30, 2005

		Specia	I Rev	enue Fu	nds	
		order's cords		,	-	
	Mana	agement	E	MS		
	F	und	F	und	F	REAP
Revenue:						
Property and other county taxes					_	40.000
Intergovernmental					\$	12,673
Charges for services	\$	6,244				
Use of money and property		662	\$	25		343
Miscellaneous						10.010
Total Revenue		6,906		25		13,016
Expenditures: Current operating: Public safety and legal services County environment and education Government services to residents Administration						7,132
Total Expenditures	<u> </u>	-		-		7,132
Excess (Deficiency) of revenues over expenditures		6,906		25		5,884
Other financing sources (uses): Transfers (out) Total other financing sources (uses)				-		-
Net Change in Fund Balances	•	6,906		25		5,884
Fund balances - beginning of year		30,329		1,728		23,668
Fund balances - end of year	\$	37,235	\$	1,753	\$	29,552

		Spe	ecial Re	evenu	e Funds						
	rfeiture Fund	Co	unty TF	Cons	servation Land uisition	Ele Trai	corder's ectronic nsaction Fund	Capital Projects			Total
		Φ.	40 044							¢	40 044
•	4 004	\$ 4	42,241							\$	42,241 14,564
\$	1,891										6,244
	483							\$	6,953		8,466
	5,654							Ψ	8,295		13,949
	8,028		42,241		_				15,248		85,464
	593										593 7,132
							25,944				25,944
			41,864				,		166,244		208,108
	593		41,864				25,944		166,244		241,777
	7,435		377		_		(25,944)		(150,996)		(156,313)
									(11,144)		(11,144)
	-		-		_		_		(11,144)		(11,144)
	7,435		377		-		(25,944)		(162,140)		(167,457)
	20,957		346		31,818		36,885		245,280		391,011
\$	28,392	\$	723	\$	31,818	\$	10,941	\$	83,140	\$	223,554

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF FIDUCIARY NET ASSETS Agency Funds JUNE 30, 2005

		County ecorder	County Sheriff	 Ag xtension ducation	County Assessor
ASSETS		•			
Cash and Pooled Investments	\$	67,828	\$ 5,710	\$ 2,147	\$ 90,493
Receivables:		•			
Property Tax				241	470
Future Property Tax				165,448	322,882
Assessments					
Accounts		91			
Accrued Interest					83
Due from Other Governments			 	 107.000	 110.000
Total Assets		67,919	 5,710	 167,836	 413,928
LIABILITIES					
Accounts Payable					56
Due to Other Governments		67,919	5,710	167,836	412,379
Compensated Absences Salaries and Benefits Payable		,	,	·	1,493
Total Liabilities	-\$	67,919	\$ 5,710	\$ 167,836	\$ 413,928

Schools	Area Schools	C	orporations	Ţ	ownships	As	City Special sessments
\$ 176,785	\$ 7,132	\$	59,230	\$	3,278	\$	90
19,291	948		13,309		296		
12,538,982	801,619		7,082,932		251,443		12,151
12,735,058	809,699		7,155,471		255,017		12,241
12,735,058	809,699		7,155,471		255,017		12,241
\$ 12,735,058	\$ 809,699	\$	7,155,471	\$	255,017	\$	12,241

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF FIDUCIARY NET ASSETS (Continued) Agency Funds JUNE 30, 2004

	Auto License-Use Tax			Joint Disaster		Brucellosis & Tuberculosis Eradication		Tax edemption
ASSETS								
Cash and Pooled Investments	\$	524,035	\$	30,271	\$	50	\$	18,734
Receivables:						7		
Property Tax						3,720		
Future Property Tax Assessments						3,720		
Accounts								
Accrued Interest								
Due from Other Governments								
Total Assets		524,035		30,271	·	3,777		18,734
LIABILITIES			,					
Accounts Payable				875				
Due to Other Governments		524,035		29,283		3,777		18,734
Compensated Absences				113				
Salaries and Benefits Payable								10 70 1
Total Liabilities	<u>\$</u>	524,035	\$	30,271	<u>\$</u>	3,777	\$	18,734

 		-			·	 ****
 Emergency Future Tax 911 Payment			El	corder's ectronic ee Fund	Drainage Districts	Total
\$ 231,204	\$	82,355	\$	603	\$ 10,116	\$ 1,310,061
						34,562 21,167,026 12,151
41,245						41,336
476						559
			\$	631		631
272,925		82,355		1,234	 10,116	22,566,326
26,449						27,380
246,137		82,355		1,234	10,116	22,537,001
						1,606
 339						 339
\$ 272,925	\$	82,355	\$	1,234	\$ 10,116	\$ 22,566,326

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES Agency Funds Year Ended June 30, 2005

		alance une 30,	**	Addi-		Deduc-		Balance June 30,
O to December		2004		tions		tions		2005
County Recorder								
Assets Cash and Pooled Investments	ø	E0 220	\$	395,607	\$	387,099	\$	67,828
	\$	59,320 331	φ	393,00 <i>1</i> 91	φ	331	Ψ	91
Accounts Receivable Total Assets		59,651		395,698	•	387,430		67,919
I Oldi Assels		39,031		333,030		307,430		07,010
Liabilities								
Due to Other Governments		59,651		395,698		387,430		67,919
Total Liabilities		59,651		395,698		387,430		67,919
		·						
County Sheriff	-							
Assets Cash and Pooled Investments		8,195		278,783		281,268		5,710
Total Assets		8,195		278,783		281,268		5,710
				<u> </u>				
Liabilities								
Due to Other Governments		8,195		278,783		281,268		5,710 5,710
Total Liabilities		8,195		278,783		281,268		5,710
Agricultural Extension Education								
Assets Cash and Pooled Investments		1,880		158,930		158,663		2,147
Property Tax Receivable		328		241		328		241
Future Property Tax Receivable		159,002		165,448		159,002		165,448
Total Assets		161,210		324,619		317,993		167,836
Liabilities		404.040		004040		047.000		407.000
Due to Other Governments Total Liabilities		161,210 161,210		324,619 324,619		317,993 317,993		167,836 167,836
Total Liabilities		101,210		324,013	=	317,330		107,000
County Assessor								
Assets								00.400
Cash and Pooled Investments		114,050		329,449		353,006		90,493
Property Tax Receivable		678 327,972		470 322,882		678 327,972		470 322,882
Future Property Tax Receivable Accrued Interest		108		83		108		83
Total Assets		442,808		652,884		681,764		413,928
					_			
Liabilities								
Accounts Payable		143		56		143		56 4 403
Compensated Absences		1,001		1,493		1,001 680,620		1,493 412,379
Due to Other Governments Total Liabilities	-\$	441,664 442,808	\$	651,335 652,884	-\$	681,764	\$	413,928
10th Eldbillido		,000	=				=	-,

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2005

	Balance June 30,	Addi-	Deduc-	Balance June 30,
	2004	tions	tions	2005
Schools				
Assets	407.000	* 40.700.000	A 40 740 750	¢ 470.70E
Cash and Pooled Investments	\$ 187,269	\$ 12,706,268	\$ 12,716,752	\$ 176,785
Property Tax Receivable	27,193	19,291	27,193	19,291 12,538,982
Future Property Tax Receivable	12,716,232 12,930,694	12,538,982 25,264,541	<u>12,716,232</u> <u>25,460,177</u>	12,735,058
Total Assets	12,930,094	25,204,541	20,400,177	12,700,000
Liabilities				
Due to Other Governments	12,930,694	25,264,541	25,460,177	12,735,058
Total Liabilities	12,930,694	25,264,541	25,460,177	12,735,058
Area Schools Assets				
Cash and Pooled Investments	7,794	649,028	649,690	7,132
Property Tax Receivable	1,093	948	1,093	948
Future Property Tax Receivable	649,278	801,619	649,278	801,619
Total Assets	658,165	1,451,595	1,300,061	809,699
Liabilities				
Due to Other Governments	658,165	1,451,595	1,300,061	809,699
Total Liabilities	658,165	1,451,595	1,300,061	809,699
Corporations				
Assets				
Cash and Pooled Investments	54,774	6,699,308	6,694,852	59,230
Property Tax Receivable	21,020	13,309	21,020	13,309
Future Property Tax Receivable	6,725,674	7,082,932	6,725,674	7,082,932
Total Assets	6,801,468	13,795,549	13,441,546	7,155,471
Liabilities				
Due to Other Governments	6,801,468	13,795,549	13,441,546	7,155,471
Total Liabilities	6,801,468	13,795,549	13,441,546	7,155,471
Townships				
Assets	0.044	000 000	206.020	2 270
Cash and Pooled Investments	2,944	206,360	206,026 395	3,278 296
Property Tax Receivable	395	296 251 443	395 206,489	251,443
Future Property Tax Receivable Total Assets	206,489 209,828	251,443 458,099	412,910	255,017
I Oldi Assels	203,020		712,010	
Liabilities				
Due to Other Governments	209,828	458,099	412,910	255,017
Total Liabilities	\$ 209,828	\$ 458,099	\$ 412,910	\$ 255,017

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2005

	Ju	lance ne 30,		Addi- tions		Deduc- tions		alance une 30, 2005
City Special Assessments Assets								
Cash and Pooled Investments Assessments Receivable Total Assets	\$	1,371 3,500 4,871	\$ 	3,036 12,151 15,187	\$ 	4,317 3,500 7,817	\$	90 12,151 12,241
Liabilities								
Due to Other Governments Total Liabilities		4,871 4,871		15,187 15,187		7,817 7,817		12,241 12,241
Auto License and Use Tax Assets								
Cash and Pooled Investments Total Assets		526,456 526,456		6,116,648 6,116,648		6,119,069 6,119,069		524,035 524,035
Liabilities								
Due to Other Governments Total Liabilities		526,456 526,456		6,116,648 6,116,648		6,119,069 6,119,069		524,035 524,035
Joint Disaster								
Assets Cash and Pooled Investments		30,140		100,421		100,290		30,271
Due from Other Governments		2,923 33,063		100,421		2,923 103,213		30,271
Liabilities								
Accounts Payable		548		875		548		875
Compensated Absences		980 31,535		113 99,433		980 101,685		113 29,283
Due to Other Governments Total Liabilities		33,063	_	100,421		103,213		30,271
Brucellosis and Tuberculosis Erad Assets	ication						•	
Cash and Pooled Investments		57		6,121		6,128		50
Property Tax Receivable		7		7 2 720		7 4.000		7 3 720
Future Property Tax Total Assets		4,000 4,064		3,720 9,848		4,000 10,135		3,720 3,777
Liabilities								
Due to Other Governments	<u>-</u>	4,064	<u> </u>	9,848	<u> </u>	10,135 10,135	•	3,777
Total Liabilities		4,064	\$	9,848	\$	10,135	\$	3,111

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2005

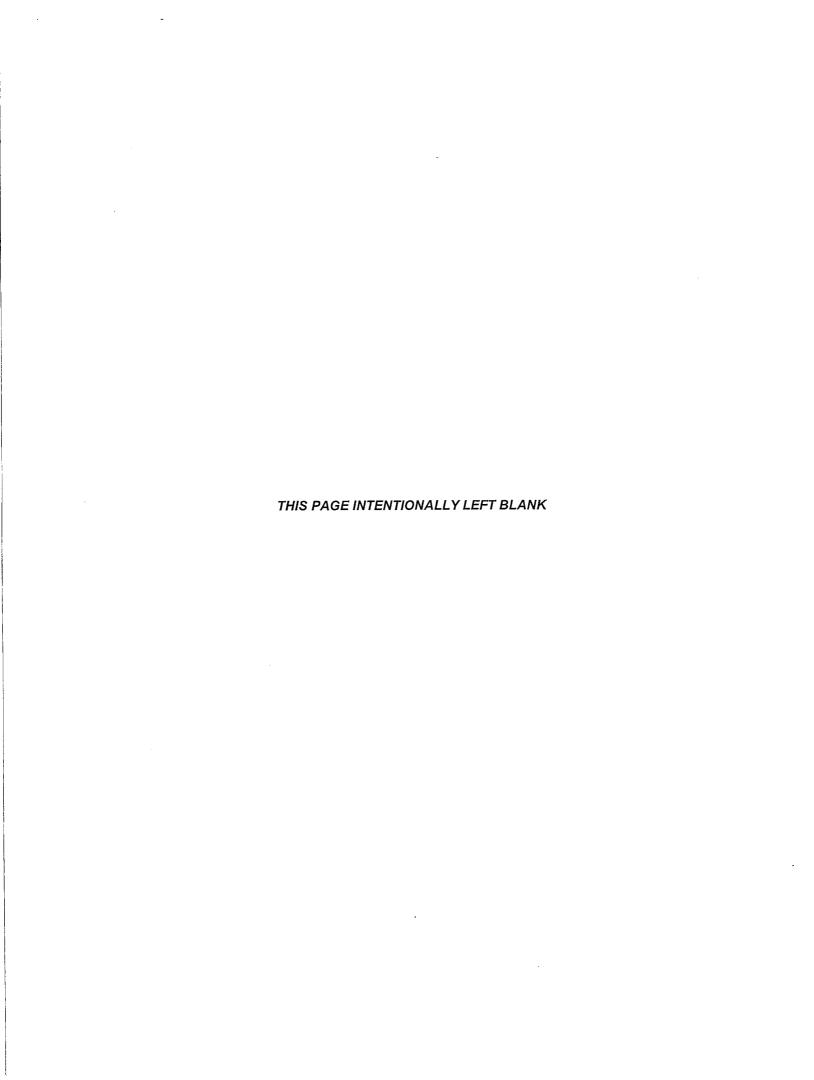
	Balance June 30, 2004	Addi- tions	Deduc- tions	Balance June 30, 2005
Tax Redemption				
Assets Cash and Pooled Investments Total Assets	\$ 8,926 8,926	\$ 236,726 236,726	\$ 226,918 226,918	\$ 18,734 18,734
Liabilities				
Due to Other Governments Total Liabilities	8,926 8,926	236,726 236,726	226,918 226,918	18,734 18,734
E-911				
Assets				,
Cash and Pooled Investments Accounts Receivable Accrued Interest Total Assets	187,143 77,693 237 265,073	175,537 41,245 476 217,258	131,476 77,693 237 209,406	231,204 41,245 476 272,925
Liabilities				00.440
Accounts Payable	15,141 590	26,449 339	15,141 590	26,449 339
Salaries and Benefits Payable Due to Other Governments	249,342	190,470	193,675	246,137
Total Liabilities	265,073	217,258	209,406	272,925
Future Tax				
Assets			70.000	00.055
Cash and Pooled Investments Total Assets	68,367 68,367	84,608 84,608	70,620 70,620	82,355 82,355
Total Assets			70,020	
Liabilities				
Due to Other Governments	68,367	84,608	70,620 70,620	82,355 82,355
Total Liabilities	68,367	84,608	70,020	02,333
Recorder's Electronic Fee Fund Assets				
Cash	-	8,330	7,727	603
Due From Other Governments	2,670	631	2,670 10,397	631 1,234
Total Assets	2,670	8,961	10,397	1,234
Liabilities				
Due to Other Governments	2,670	8,961	10,397	1,234 1,234
Total Liabilities	2,670	8,961	10,397	1,234

COUNTY OF PLYMOUTH, IOWA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - (Continued) Agency Funds Year Ended June 30, 2005

<u> </u>	Balance July 1, 2004	Addi- tions	Deduc- tions	Balance June 30, 2005
Drainage Districts				-
Assets	20.446		20,000	10 116
Cash and Pooled Investments Total Assets	39,116 39,116		29,000 29,000	10,116 10,116
Total Assets				10,110
Liabilities				
Due to Other Governments	39,116	-	29,000	10,116
Total Liabilities	\$ 39,116	\$ -	\$ 29,000	\$ 10,116
	,			
Total All Agency Funds Assets				
Cash and Pooled Investments	\$ 1,297,802	\$ 28,155,160	\$ 28,142,901	\$ 1,310,061
Receivables:				
Property Tax	50,714	34,562	50,714	34,562
Future Property Tax	20,788,647	21,167,026	20,788,647	21,167,026
Accounts	78,024	41,336	78,024	41,336
Assessments	3,500	12,151	3,500	12,151
Accrued Interest	345	559	345	559
Due from Other Governments	5,593	631	5,593	631
Total Assets	22,224,625	49,411,425	49,069,724	22,566,326
Liabilities				
Accounts Payable	15,832	27,380	15,832	27,380
Due to Other Governments	22,206,222	49,382,100	49,051,321	22,537,001
Compensated Absences	1,981	1,606	1,981	1,606
Salaries and Benefits Payable	590	339	590	339
Total Liabilities	\$ 22,224,625	\$ 49,411,425	\$ 49,069,724	\$ 22,566,326

COUNTY OF PLYMOUTH, IOWA Schedule of Revenues By Source and Expenditures By Function - All Governmental Funds For the Years Ended June 30, 2005, 2004, 2003, 2002

		Мо	difi	ed Accrual E	Basis	s of Accounti	ng	
	-	2005		2004		2003		2002
Revenue:					•			
Property and other county tax	\$	6,066,442	\$	6,117,788	\$	5,468,980	\$	4,611,642
Interest and penalty on property tax		41,285		54,117		73,955		50,399
Intergovernmental		5,764,705		6,098,652		5,736,528		5,400,875
Licenses and permits		19,970		13,720		15,685		17,635
Charges for services		714,999		645,852		671,938		476,559
Use of money and property		361,449		325,344		482,243		521,451
Miscellaneous		237,226		298,171		78,838		202,116
Total Revenue	\$	13,206,076	\$	13,553,644	\$	12,528,167	\$	11,280,677
Expenditures:								
Current operating:								
Public safety and legal services	\$	2,275,934	\$	2,026,630	\$	1,728,393	\$	1,603,106
Physical health and social services	Ψ	246,990	•	314,657	•	328,268	*	367,392
Mental health		1,431,115		1,285,294		1,548,898		1,293,846
County environment and education		7,743,681		614,980		539,664		499,373
Roads and transportation		4,890,445		4,877,358		4,312,639		4,020,170
Government services to residents		588,414		535,747		494,248		455,357
Administration		2,418,039		1,855,790		1,240,332		1,188,254
Non-program services		41,639		25,000				10,000
Capital projects		2,454,669		2,617,181		6,044,927		1,678,485
Debt service		665,329		639,790		654,067		111,418
Total	\$	22,756,255	\$	14,792,427	\$	16,891,436	\$	11,227,401



Part I: Summary of the Independent Auditor's Results

- (a) An adverse opinion was issued on the financial statements due to the omission of the capital assets from the Statement of Net Assets.
- (b) Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

Part II: Findings Related to the Financial Statements

Instances of Non Compliance:

No matters were reported.

There were no prior year audit findings.

Reportable Conditions:

II-A-05: Grant Administration

<u>Observation</u> - The County does not have a system in place to monitor the various grants received by the County.

<u>Recommendation</u> – The County should assign an individual to be responsible for grant administration including internal accounting and external reporting to ensure both timely reimbursement and compliance with applicable laws, regulations, contracts, and grant agreements.

<u>Response</u> – The County understands the nature of the weakness and has begun implementing grant administration procedures.

<u>Conclusion</u> – Response accepted.

II-B-05 Capital Assets

<u>Observation</u> - The County does not maintain a schedule of capital assets. For this reason, capital assets have been omitted from the governmental activities column in the government-wide statement of net assets, which is not in accordance with U.S. generally accepted accounting principles.

<u>Recommendation</u> – The County should assign an individual to prepare and maintain a schedule of capital assets to allow financial reporting in accordance with U.S. generally accepted accounting principles.

<u>Response</u>— The County understands the need to prepare and maintain a schedule of capital assets and will complete the schedule for the subsequent fiscal year.

Conclusion – Response accepted.

Part III: Other Findings Related to Statutory Reporting

- III-A-05 Official Depositories A resolution naming official depositories has been adopted by the Board. The maximum deposit amounts stated in the resolution were not exceeded during the year.
- III-B-05 Certified Budget Disbursements for the year ended June 30, 2005, exceeded the amount budgeted in the Public Safety and Legal Services functional area, the Government Services to Residents functional area, and the Debt Service functional area.

<u>Recommendation</u> – The budget should be amended in accordance with Chapter 331.435 of the Code of lowa before disbursements are allowed to exceed the budget.

Response - We will amend our budget before disbursements exceed the budget.

Conclusion - Response accepted.

- III-C-05 Questionable Expenses We noted no expenditures that we believe may constitute unlawful expenditures from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- III-D-05 <u>Travel Expenses</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- III-E-05 <u>Business Transactions</u> There were no business transactions between the County and County officials and/or employees during the year ended June 30, 2005.
- III-F-05 Bond Coverage Surety bond coverage of County officials and employees is in accordance with statutory provisions. Township clerks are included in the blanket bond purchased by the County. Chapter 64.12 of the Code of lowa requires that all bonds required of the township clerk be furnished and paid for by the township.

<u>Recommendation</u> – The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations. The County should seek reimbursement for the amount paid for the bond premiums for township clerks.

<u>Response</u> – We feel the amount each township owes is minimal and therefore, not worth the time it would take to figure and bill each township.

<u>Conclusion</u> – Response accepted.

III-G-05 Board Minutes – In accordance with Chapter 331.432 of the Code of Iowa, transfers were not authorized by resolution of the Board.

<u>Recommendation</u> – Transfers should be approved/authorized by resolution of the Board of Supervisors.

Response - The Board will do in future.

Conclusion - Response accepted.

Part III: Other Findings Related to Statutory Reporting (Continued)

- III-H-05 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from the County operations and, consequently, is not included in these financial statements. Disbursements during the year ended June 30, 2005 for the County Extension Office did not exceed the amount budgeted.
- Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- III-J-05 Deposits and Investments No instances of non-compliance with the deposit and investment provisions of Chapter 12b and 12c of the Code of Iowa and the County's investment policy were noted.



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Plymouth County, Iowa

We have audited the financial statements of PLYMOUTH COUNTY, IOWA as of and for the year ended June 30, 2005, and have issued our report thereon dated October 26, 2005, which was adverse because of the omission of the capital assets from the statement of net assets. We conducted our audit in accordance with U.S. generally accepted auditing standards and those standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance:

As part of obtaining reasonable assurance about whether Plymouth County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that are described in Part III of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2005 are based exclusively on knowledge obtained from procedures performed during our audit of the basic financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes. Prior year statutory comments have not been resolved.

Internal Control Over Financial Reporting:

In planning and performing our audit, we considered Plymouth County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Plymouth County's ability to record, process, summarize and report financial data consistent with the assertions of management in the general purpose financial statements. The reportable conditions are described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-05 and II-B-05.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider items II-A-05 and II-B-05 to be material weaknesses. The prior year reportable conditions have not been resolved.

This report, a public record by law, is intended solely for the information and use of the Board of Supervisors, employees and citizens of Plymouth County and other parties to whom Plymouth County may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than those specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Plymouth County during the course of our audit.

If you have any questions concerning any of the above matters we would be pleased to discuss them with you at your convenience.

Williams & Company, P.C.

Certified Public Accountants

Le Mars, Iowa October 29, 2005